

Appendix A1

Bristol City Council – People

2019/20 – Budget Monitor Report

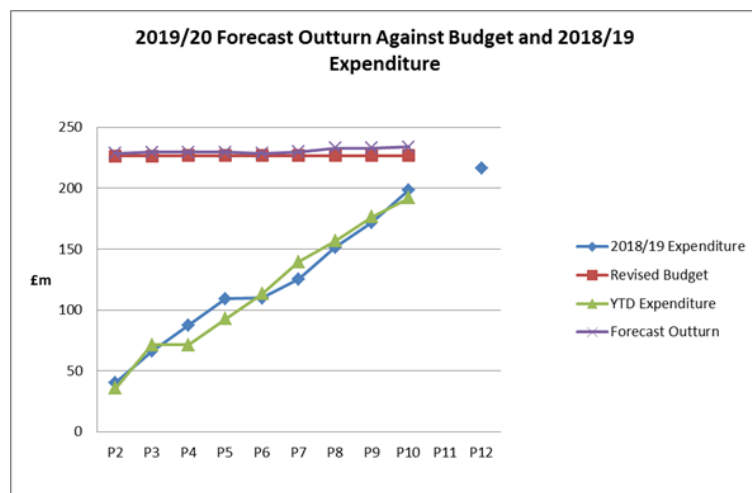
P10

a: 2019/20 Summary Headlines

	Revised Budget	Forecast Outturn	Outturn Variance
P10	£226.9m	£233.4m	£6.5m overspend

b: Budget Monitor

1. Overall Position and Movement

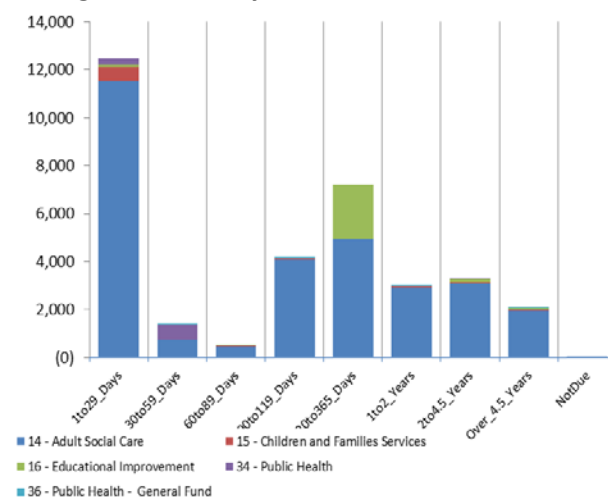


Forecast Outturn Variance 2019/20											
	£m										
Revised budget	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar
£226.7m	2.3	2.8	2.8	2.7	2.8	3.1	6.2	6.2	6.5		
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2. Revenue Position by Division

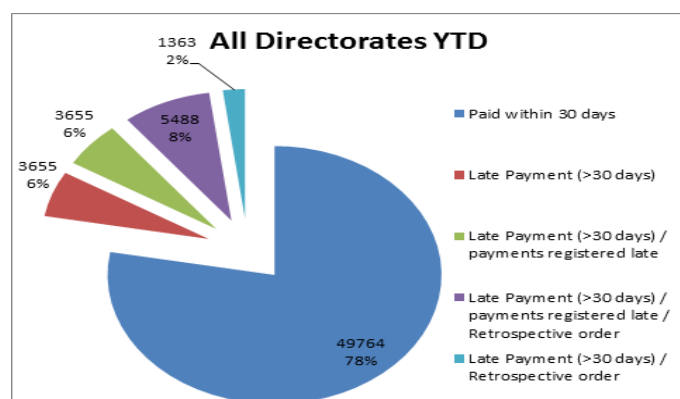
Revenue Position by Division	2019/20 - Full Year			
	Approved Budget	Revised Budget	Forecast Outturn	Outturn Variance
	£m			
Adult Social Care	148.7	149.0	154.7	5.7
Children and Family Services	62.4	62.8	62.8	0.0
Educational Improvement	11.9	11.8	12.6	0.8
Public Health - General Fund	3.2	3.2	3.2	(0.0)
Total	226.3	226.9	233.4	6.5

3. Aged Debt Analysis



4. Payment Statistics

Division	Amount Paid (£)	Number of invoices paid	Average days to pay	Late Payment (>30 days)	Invoice registered late (>30 days after invoice date)	% of late payments registered late	Invoices paid without order	Retrospective order
1 - People								
14 Adult Social Care	6,949,105	5,138	35	1,083	21%	64%	42	16%
15 Children and Families Services	24,046,988	8,068	41	2,643	33%	65%	18	40%
16 Educational Improvement	32,142,529	2,680	30	442	16%	61%	16	15%
1Y Capital - People	11,836,062	257	38	84	33%	61%	0	21%
34 Public Health	17,371,053	2,147	47	779	36%	74%	1	18%
36 Public Health - General Fund	10,310,990	379	35	84	22%	52%	0	16%
1 - People Total	102,656,727	18,669	38	5,115	27%	66%	77	26%



5. Key Messages

5.1 Adult Social Care

Outturn 2018/19 £'000s	Financial Year 2019/20	Revised Budget 2019/20 £'000s	2019/20 Forecast @ P10 £'000s	Forecast Variance @P10 £'000s	Change in forecast Variance £'000s
72,705	Older Adults 65+	65,681	74,177	8,496	-19
66,054	Working Age Adults 18 - 64	63,533	69,694	6,161	13
8,954	Preparing for Adulthood 0 - 25	8,228	9,763	1,535	141
2,487	Social Care Support	1,877	-1,899	-3,776	162
30,118	Staffing & other costs	35,091	31,116	-3,975	58
-29,542	Income	-25,389	-31,766	-6,377	39
	iBCF Inflation Provision		-640	-640	0
	Saving Target not Delivered		4,300	4,300	0
150,776	Totals per budget report	149,021	154,745	5,724	394

The current forecast outturn at P10 (January 2020) for Adult Social Care on a current net budget of £149.0m is £155.3m an overspend of £5.7m (3.8%).

As previously reported the service was undertaking a critical review of the risk to delivery of the savings target of £4.3m. The review concluded that the saving will not be achieved in this financial year primarily due to:

- Pressures from hospital discharges throughout the summer at unprecedented levels
- Lack of Home Care supply (severe workforce challenges)

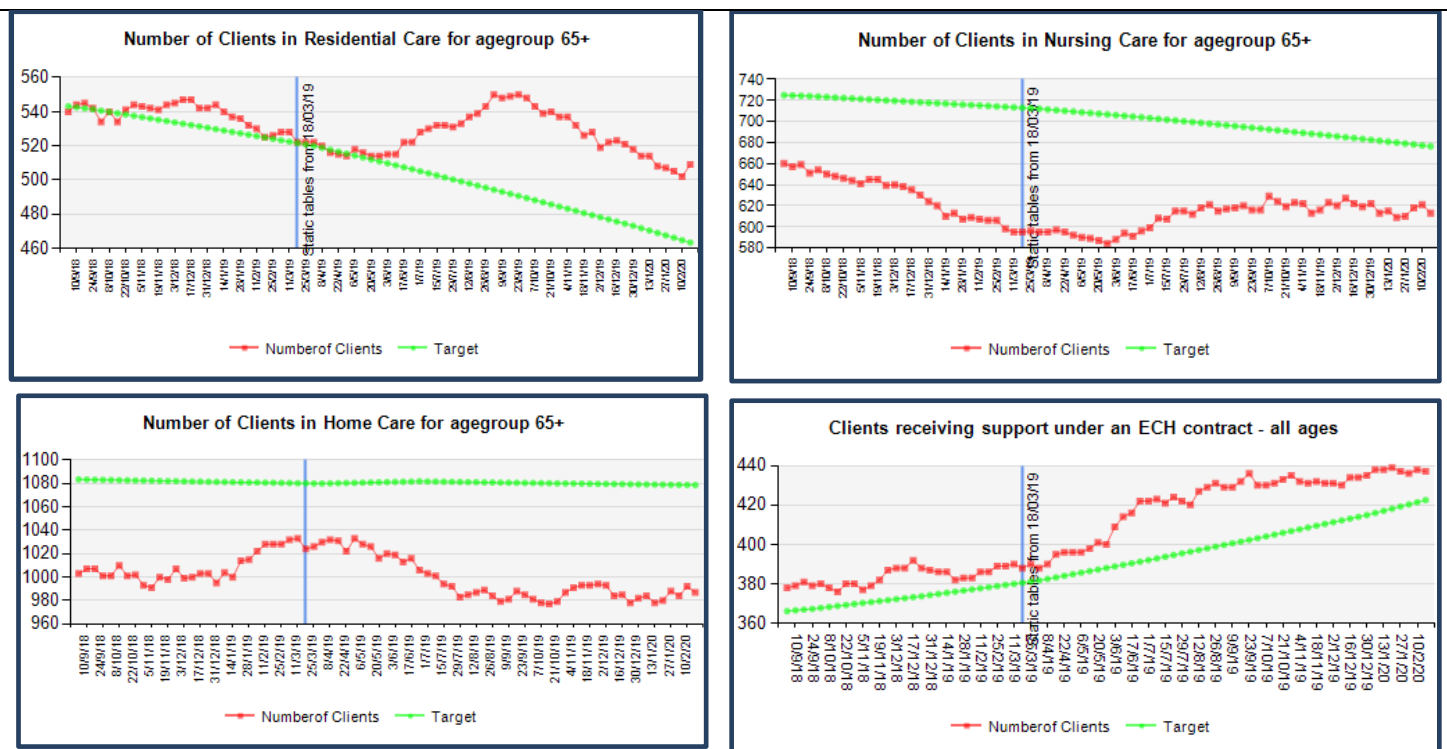
To address this in the short term the service has had to revert to placements in higher cost Nursing and Residential Care.

The forecast overspend of £5.7m includes the effect of the saving target not being delivered in this year. It shows an increase in the overspend of £394k during January which is primarily due to:

- Increase in Reablement, Intermediate Care, Regulated Services and Early Intervention as part of the response to winter pressures and a significant increase in activity.
- Increase in Preparing for Adulthood due to a combination of new placements and more complex care costs

The key movements between the period 9 and period 10 forecasts include:

- The revision to the Adult Social Care Budget through the transfer of Careline (Piper) service which currently shows a net forecast Income of £87k. It is understood however that there is a high risk that the service will not achieve the £0.150m Income target and as a consequence will possibly suffer an overspend. This is currently under review with Housing.
- Support for Older Adults Forecast shows a slight reduction in the month. By contrast placements for Home Care and Extra Care Housing are showing a small downward trend.
- There remains the risk due to winter pressures that the demand on care home placements will increase if homecare supply remains at current levels. The following graphs set out the up to date position on placements for Older Adults.



5.2 Public Health - General Fund

The current forecast at P10 for Public Health General Fund service is Forecasting a break even position on a gross budget before Income £3.237m.

5.3 Children and Family Services

At this stage in the year, the service is forecasting an overspend of £47k, which has been consistent for a number of months. The placements forecast (as per the table below) is indicating a budget pressure of £0.452m, this pressure is offset by forecast underspends of £0.405m elsewhere in the service.

Within the budget for 2019/20 there were savings targets of £1.6m, and current forecasts indicate that these will be met, following service changes arising from Strengthening Families Programme. These include assumptions about costs of out-of-authority placements being replaced with the introduction of 2 and 3 bed homes.

The major pressures in the service arise from the following areas;

1. delays in opening Bristol's first new CH as the BCC arranged contractor entered liquidation without completing refurbishment work. This means a delay in opening of two months.
2. Escalating contextual risk, particularly serious youth violence, resulting in the death of a child in care and court ordered remand for others.
3. Extended use of Agency as SW England delays registration of NQSWs
4. Agency support costs / placement costs for children moved from St Christophers.

5.4 Educational Improvement

The main budget issue continues to be Home-School Transport. There have been underlying budget pressures in this service for some time; during 2018/19, they were offset by the temporary supplementary estimate. For 2019/20 budget setting, some inflationary provision (£0.3m) and some unallocated funding (£0.3m) has helped limit the pressure, but demand and cost pressures remain with a £0.6m overspend forecast. There has been a 13% increase in children eligible through SEN code so far this year. Numbers are predicted to increase by a further 20, representing a 16% increase on last year. Other pressures include the cost of Service Level Agreements and costs arising from the new Transport Framework.

CHILDREN & FAMILY SERVICES						
Placement Category			Financials			
Placement Category	Cost Centre name	AVERAGE APR TO JAN:	ANNUAL BUDGET £000	ANNUAL FORECAST £000	FORECAST VARIATION £000	ACTUAL AVERAGE WEEKLY COST
Bristol Residential	Inhouse Supported Accom - Looked after (Pre 18)	6	84	232	147	138
	Inhouse Supported Accom - (Post 18)	26				
	Childrens Residential Homes	11	3,093	2,496	-597	4,410
Bristol Residential Total		42	43	3,177	2,728	-449
Foster Care	In house Fostercare - Looked after (Pre 18)	400	6,226	5,959	-267	260
	In house Fostercare - (Post 18)	41				
	Independent Fostering Agencies - Looked After (Pre 18)	158	5,522	5,633	110	605
	Independent Fostering Agencies - (Post 18)	21				
	Adoption - Looked after (pre 18)	51	482	397	-85	147
	Adoption - (Post 18)	1				
Foster Care Total		671	12,230	11,988	-242	1,012
Non-Bristol Residential	Out of Authority	28	5,032	5,360	328	3,721
	Parent & Baby Unit	5	505	427	-77	1,580
	ESA - Looked after (Pre 18)	10	1,137	1,211	74	1,834
	ESA- (Post 18)	3				
Non-Bristol Residential Total		46	6,673	6,998	325	7,134
Other	Secure Unit	0	151	42	-109	
Other Total		0	151	42	-109	
Permanency	SGO/RO/CAO - (Pre 18)	537	4,121	5,048	927	180
	RO/SGO/CAO (Post 18)	2				
Permanency Total		539	4,121	5,048	927	180
Grand Total of all placements		1,299	26,352	26,804	452	
Total for Teams and Other Services			36,448	36,043	-405	
Childrens Totals			62,800	62,847	47	

c: Risks and Opportunities

6. Savings Delivery RAG Status

19/20 People Directorate Savings Target (£'000s):							8,980		
	This month			Last month			Top 5 largest savings at risk in (ordered by size of saving at risk)		
	Total value of savings (£'000s)	Value at risk (£'000s)	Proportion at risk	Total value of savings (£'000s)	Value at risk (£'000s)	Proportion at risk	ID	Name of Proposal	Value at Risk in 19/20 (£'000)
No - savings are at risk	5,747	4,085	71%	5,747	4,085	71%	FP33	Introduce Better Lives Programme (Improving outcomes for adults in Bristol) (incl. partial 18/19 rollover)	£ 4,000
Yes - savings are safe	1,160	0	0%	1,160	0	0%	FP18-2	*17/18 rollover* More efficient home to school travel	£ 45
SAVING CLOSED - CONFIRMED AS 'SECURED & DELIVERED'	2,073	0	0%	2,073	0	0%	BET-2	18/19 Rollover - Organisational redesign including the council's senior management structures (Mitigation for Education Post)	£ 40
NO RAG PROVIDED	0	0	n/a	0	0	n/a			
Grand Total	8,980	4,085	45%	8,980	4,085	45%			
n/a - represents one off savings or mitigations in previous year	-3,206	0	0%	-3,206	0	0%	Mitigated savings from previous years' that remain 'due' for delivery this year (£'000)		
Accelerated efficiencies (balancing line)	0	0	n/a	0	0	n/a	Amount due from previous year(s): £ 3,334		
WRITTEN OFF	0	0	n/a	0	0	n/a	Amount reported at risk: £ 85		
Grand Total	5,774	4,085	71%	5,774	4,085	71%			

Key Changes since last month:

1. There has been no change to the 19/20 savings profile for the People Directorate in P10, with FP33 Introduce Better Lives Programme (improving outcomes for adults in Bristol) (incl. partial 18/19 rollover) continuing to report £4m at risk for 19/20.

Key messages/Comments:

1. FP33: Introduce Better Lives Programme - Demand on the system remains at an unprecedented level and this has made it extremely problematic to address the savings target. At present, the shortfall in the saving would roll into 20/21 raising in to question the deliverability of the 20/21 savings target. Work is underway to consider an appropriate re-profiling of the saving.

2. FP18-2: *17/18 rollover* More efficient home to school travel - Although the reduced target of £45k continues to report as at risk, the Logical Transport project is in progress with likely savings attached associated with the restructure of the service.

d: Capital

Approved Budget	Revised Budget	Expenditure to Date	Forecast Outturn	Outturn Variance
£25.8m	£22m	£14m	£18.5m	£3.5m
		63% of Budget	84% of budget	
1. The budget for the Better Lives at Home funding has been reprofiled for delays in progressing the development of Sea Mills and acquiring properties which is now planned to be delivered in 2020/21				